

I Mina'trentai Ocho Na Liheslaturan Guåhan
APPOINTMENTS

DOCUMENT NO.	APPOINTEE	POSITION	AGENCY	APPT. DATE	TERM LENGTH	DATE REFERRED	COMMITTEE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	SESSION DATE	DATE CONFIRMED	NOTES
38GL-25-1388	Doris Flores Brooks	Commissioner (Certified Public Accountant (CPA) – Representative)	Public Utilities Commission	10/23/25	Six (6) Years; November 1, 2025 to October 31, 2031	10/28/25	Committee on Transportation, Tourism, Customs, Utilities, and Federal and Foreign Affairs	11/25/25	1/5/26			



December 30, 2025

The Honorable Frank F. Blas Jr.
Speaker, *I Mina'trentai Ocho na Liheslaturan Guåhan*
163 W. Chalan Santo Papa
Hågatña, Guam 96910

Via Honorable Vice Speaker V. Anthony Ada 
Chairman, Committee on Rules

RE: Committee Report on the Nomination of Doris Flores Brooks.

Buenas yan Håfa Adai Speaker,

Transmitted herewith is the Committee Report on the Nomination of Doris Flores Brooks to serve as a Commissioner (Certified Public Accountant (CPA) – Representative) of the Public Utilities Commission for Six (6) Years; November 1, 2025 to October 31, 2031.

Committee votes are as follows:

7 TO DO CONFIRM
____ TO NOT CONFIRM
____ TO REPORT OUT ONLY
____ TO ABSTAIN
____ TO PLACE IN INACTIVE FILE



COMMITTEE ON RULES

RECEIVED:
December 31, 2025 11:25 a.m.
Marie Crisostomo

Senseremente,


Senator Jesse A. Lujan

Chairperson, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs



COMMITTEE REPORT

Nomination of Doris Flores Brooks

To serve as a Commissioner (Certified Public Accountant (CPA) – Representative) of the Public Utilities Commission for Six (6) Years; November 1, 2025 to October 31, 2031.

Authored by:

The Office of Senator Jesse A. Lujan



December 30, 2025

MEMORANDUM

To: **All Members**
Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs

From: **Senator Jesse A. Lujan**
Chairperson, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs

Subject: **Committee Report on the Nomination of Doris Flores Brooks.**

Transmitted herewith for your consideration is the Committee Report on the Nomination of Doris Flores Brooks to serve as a Commissioner (Certified Public Accountant (CPA) – Representative) of the Public Utilities Commission for Six (6) Years; November 1, 2025 to October 31, 2031.

This report includes the following:

- Copy of COR Referral of the Appointment
- Copy of the Appointment Letter to the Speaker
- Copy of the Appointment Packet & Supporting Documents
- Notices of the Public Hearing & Other Correspondence
- Copy of the Public Hearing Agenda
- Public Hearing Sign-in Sheet
- Submitted Written Testimony and supporting Documents
- Committee Vote Sheet
- Committee Report Digest

Please take the appropriate action on the attached vote sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact me.

Respectfully,

Senator Jesse A. Lujan

Chairperson, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs




COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

October 28, 2025

To: **Rennae V. C. Meno**
Clerk of the Legislature

Attorney Darleen Hiton
Legislative Legal Counsel

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Referral of Appointment**

Håfa Adai,

As per my authority as Chairperson of the Committee on Rules and subject to §9.01, Rule IX of our Standing Rules, I am forwarding the referral of the following appointment:

Appointee: **Doris Flores Brooks**

Position: **Commissioner (Certified Public Accountant (CPA) – Representative)**

Term Length: **Six (6) Years; November 1, 2025 to October 31, 2025**

Please refer the following document:

“**Doc. No. 38GL-25-1388** – Office of the Governor - Appointment and Supporting Documents for Doris Flores Brooks, Commissioner (Certified Public Accountant (CPA) – Representative), Public Utilities Commission.”

Ensure the appointment is referred to the Committee on Transportation, Tourism, Customs, Utilities, and Federal and Foreign Affairs chaired by Senator Jesse A. Lujan. I also request that the same be copied to Management Information Services (MIS) for posting on our website.

Should you have any questions or concerns, please feel free to contact Kamarin Nelson, Committee on Rules Director at 671-472-2461.



LOURDES A. LEON GUERRERO
GOVERNOR



JOSHUA F. TENORIO
LT. GOVERNOR

UFISINAN I MAGA'HAGAN GUAHAN
OFFICE OF THE GOVERNOR OF GUAM

October 23, 2025

HONORABLE FRANK BLAS JR., *Speaker*
I Mina'trentai Ocho Na Liheslaturan Guahan
38th Guam Legislature
Guam Congress Building
163 Chalan Santo Papa
Hagåtña, Guam 96932

38GL-25-1388
OFFICE OF THE SPEAKER
FRANK F. BLAS JR.

OCT 27 2025
Time: 11:08 am
Received: [Signature]

RE: Board Reappointment

Håfa Adai Mr. Speaker:

By virtue of the authority vested in me pursuant to the Organic Act of Guam, 12 GCA § 12102, and all other applicable local laws, I am pleased to transmit the following reappointment and supporting documents:

- APPOINTEE:** Doris Flores Brooks
- POSITION:** Commissioner, Public Utilities Commission
- TERM LENGTH:** Six (6) Years; November 1, 2025, to October 31, 2031

The appointment is subject to the advice and consent of *I Liheslaturan Guahan*. Please schedule a hearing at your earliest convenience.

Senseramente,

LOURDES A. LEON GUERRERO
Maga'hagan Guahan
Governor of Guam



38GL-25-1388
Messages and Communications
RECEIVED
COMMITTEE ON RULES
October 27, 2025
3:51 p.m.
Marie Crisostomo

cc: *Honorable* Joshua F. Tenorio, *Sigundo Maga'låhen Guahan*, Lt. Governor of Guam

LOURDES A. LEON GUERRERO
GOVERNOR



JOSHUA F. TENORIO
LT. GOVERNOR

UFISINAN I MAGA'HĀGAN GUĀHAN
OFFICE OF THE GOVERNOR OF GUAM

October 23, 2025

DORIS FLORES BROKS



Håfa Adai Ms. Brooks:

Pursuant to my authority under the Organic Act of Guam, 12 GCA § 12102, and all other applicable laws, I am reappointing you to serve as a:

COMMISSIONER, GUAM PUBLIC UTILITIES COMMISSION
Certified Public Accountant (CPA) - Representative
Term Length: Six (6) Years; November 1, 2025, to October 31, 2031

Your reappointment is a testament to your commitment to public service and your faithful execution of the great responsibilities that this position requires. I am confident that you will continue to fulfill your duties in a professional manner. On behalf of the people of Guam, I extend my gratitude for your continued service in this important role.

As you are aware, this reappointment is subject to the advice and consent of *I Liheslaturan Guåhan*.

Should you have any questions, please contact Jean Taitano with the Office of the Governor at (671) 473-1121.

Senseramente,

A handwritten signature in black ink, appearing to read "Lourdes A. Leon Guerrero".

LOURDES A. LEON GUERRERO
Maga'hågan Guåhan
Governor of Guam

cc: *Honorable* Joshua F. Tenorio, *Sigundo Maga'låhen Guåhan*, Lt. Governor of Guam
Jeffrey C. Johnson, Chairperson, Public Utilities Commission

Note that the Legislature has taken steps to ensure that any protected personal identifying information has been redacted or excluded in whole or in part in order to protect the privacy of any individual(s) whose information has been included as part of this transmittal.

LOURDES A. LEON GUERRERO
Governor



JOSHUA F. TENORIO
Lieutenant Governor

OFFICE OF THE GOVERNOR OF GUAM Nomination and Appointment Information Sheet

The following information is required for submission to the
Speaker of *Liheslaturan Guâhan* in accordance with Title 4, Guam Code Annotated Section 2103

NOMINEE INFORMATION

Last Name BROOKS	First Name DORIS	Middle Initial FLORES
Mailing Address [REDACTED]		Apartment/Unit #
City [REDACTED]	State [REDACTED]	Zip Code [REDACTED]
Phone [REDACTED]	E-mail Address [REDACTED]	
Position to which Appointment is Made Commissioner, GUAM PUBLIC UTILITIES COMMISSION		
Are you a citizen of the United States? Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>		
If no, are you authorized to work in the United States? Yes <input type="checkbox"/> No <input type="checkbox"/>		

EDUCATION

SCHOOL (Name, City and State)	DATES OF ATTENDANCE	TYPE OF DEGREE	YEAR EARNED
High School Academy of Our Lady of Guam, Hagatna, GU	1962 - 1965	High School Diploma	1965
College San Jose State University, CA	1967-1969	BS	1969
Graduate School Harvard Business School, MA	1979-1981	MBA	1981
Other Degree			

EMPLOYMENT HISTORY

Name of Present/Last Employer and Mailing Address Office of the Public Auditor Government of Guam	Position Title Public Auditor
	Dates Held 2001 - 2018

Previous Employer and Mailing Address University of Guam Mangilao, Guam	Position Title Asst. Professor
	Dates Held 1996 - 2000

Previous Employer and Mailing Address ESSON Eastern Inc. EXXON Guam	Position Title Controller
	Dates Held 1995 - 1998

Previous Employer and Mailing Address Guam Legislature Hagatna, Guam	Position Title Senator
	Dates Held 1989 - 1994

Previous Employer and Mailing Address Bank of Guam Hagatna, Guam	Position Title VP/Chief Financial Officer
	Dates Held 1982-1988

PRIOR GOVERNMENT OF GUAM SERVICE

Agency or Department Name Bureau of Budget & Management Research		Position Title Director
Address	Phone No.	Dates Held 1976 - 1978

Agency or Department Name Guam International Airport Authority		Position Title Controller
Address	Phone No.	Dates Held 1979

PRIOR GOVERNMENT SERVICE (EXCLUDING GOVERNMENT OF GUAM)

<i>Agency or Department Name</i>		<i>Position Title</i>	
<i>Address</i>	<i>Phone No.</i>	<i>Dates Held</i>	

<i>Agency or Department Name</i>		<i>Position Title</i>	
<i>Address</i>	<i>Phone No.</i>	<i>Dates Held</i>	

TRAINING

<i>INSTITUTE/SEMINARS/ON-THE-JOB TRAINING</i>	<i>DATE</i>

AWARDS

<i>List all educational, professional, civic awards, and recognition for public service:</i>
<ul style="list-style-type: none"> - Doctor of Humane Letters, University of Guam - Henry Toll Leadership Fellow, Council of State Governments - Graduate, FBI Citizens Academy, Guam - Executive of the Year, Guam Business News - Women Sustaining the Chamorro Spirit Award, Bureau of Women's Affairs - Outstanding Young Person, Guam Jaycees - Merit Award for Excellence as Elected Public Auditor, Guam Accountants Association

PROFESSIONAL INVOLVEMENT

<i>List involvement on a local/national/international level. List organizations, activities participated in, and offices held:</i>
<ul style="list-style-type: none"> - Former Chair/Micronesia Member, Pacific Assoc. of Supreme Audit Institutions (PASAI) - Past Chair, Association of Pacific Islands Public Auditors (APIPA) - Past Guam Representative, Western Intergovernmental Audit Forum - Member, American Institute of Certified Public Accounts - Member, Guam Society of Certified Public Accounts - Member, Government Financial Officers Association <p>**See attached Resume</p>

COMMUNITY / CIVIC INVOLVEMENT

<i>List organizations, activities participated in, and offices held:</i>
- Past, Int'l Treasurer & Finance Chair, Soroptomist International and Six Years Board Member, Cambridge, England - Charter Member, Past President, Soroptomist International, Guam - Past Chair, Guam Chamber of Commerce - Past Board Member, American Cancer Society, Guam Chapter - Past President, International Women's Club of Guam ** See attached Resume

PUBLICATIONS AND PRESENTATIONS

<i>List any published articles, papers delivered at professional meetings, etc.:</i>
N/A

MILITARY SERVICE (Please attach Form DD-214)

<i>BRANCH</i>	<i>DATES OF SERVICE</i>	<i>RANK AT DISCHARGE</i>	<i>TYPE OF DISCHARGE</i>
N/A			

OTHER INFORMATION

(1) Have you ever been found guilty of a felony in any court, whether within or without the United States?

Yes No If so, please specify in detail: _____

Address of the Court: _____

Date(s) of Conviction: _____

Specific Infraction Committed: _____

(2) Have you ever been declared mentally incompetent by any court, whether within or without the United States?

Yes No If so, please specify in detail the reasons and facts related to such declaration:

(3) Have you ever been found not guilty or not punishable in any criminal proceedings by reason of insanity?

Yes No

(4) Have you ever been confined to a mental institution for any reason?

Yes No If so, please specify in why the appointing authority believes you that you are not suffering from any mental illness or affliction:

LOURDES A. LEON GUERRERO
Governor



JOSHUA F. TENORIO
Lieutenant Governor

OFFICE OF THE GOVERNOR OF GUAM

Statement of Financial Interests

(Required by 4 G.C.A. §13104.1)

TO: The Honorable Lourdes A. Leon Guerrero
Governor of Guam
Ricardo J. Bordallo Governor's Complex
Adelup, Guam 96910

FROM: DORIS FLORES-BROOKS

- I have no financial interest in any business
- I do have interest(s) in the following business(es):

NAME AND ADDRESS OF BUSINESS INTEREST	TYPE AND AMOUNT OF INTEREST
Bank of Guam	Shares - 46


DORIS FLORES-BROOKS

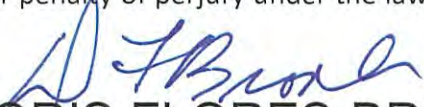
Signature

9/15/25
Date

AFFIDAVIT / DECLARATION UNDER PENALTY OF PERJURY

I, the undersigned, do hereby depose and say that: (1) I have read and reviewed the information contained in the attached Appointment/Nomination letter from the Governor of Guam; (2) that the matters contained in the Appointment/Nomination letter, together with all attachments thereto, are true and correct and that I am competent to testify to said matters; and (3) that this Declaration is made for the purpose of complying with the requirements of 4 G.C.A. Section 2103.5.

I declare under penalty of perjury under the laws of Guam (4 G.C.A. Section 4308) that the foregoing is true and correct.


DORIS FLORES-BROOKS

Print Name and Signature

9/15/25
Date

DORIS FLORES BROOKS

Phone [REDACTED]

Email [REDACTED]

Education

Harvard Business School
Master of Business Administration

San Jose State University
Bachelor of Science with Distinction in Business Administration

Professional Experience

Public Auditor, Government of Guam, 2001-May 2018

Assistant Professor Accounting and Finance,
University of Guam

Controller, ESSO Eastern Inc. (EXXON), Guam

Senator, Guam Legislature, 1989-1994

Vice President, Chief Financial Officer, Bank of Guam

Senior Accountant, Peat Marwick Mitchell, Guam and Hawaii

Professional Licensure

Certified Public Accountant

Certified Government Financial Manager

Professional Membership

Former Chair and Micronesian Member of Board
Pacific Association of Supreme Audit Institutions (PASAI)
Past Chair, Association of Pacific Island Public Auditors (APIPA)
Past Guam Representative,
Western Intergovernmental Audit Forum
Member, American Institute of Certified Public Accountants
Member, Guam Society of Certified Public Accountants
Member, Government Financial Officers Association
Past President, Guam Chapter,
Association of Government Accountants
Past Pacific Regional Vice President and Board member,
Association of Government Accountants
Former member, Guam Board of Accountancy
Former vice chairman, Guam Power Authority
Former member, GovGuam Retirement Fund
Former member, Guam Workers' Compensation Commission

Awards

Doctor of Humane Letters, University of Guam
Henry Toll Leadership Fellow, Council of States Governments

Graduate, FBI Citizens Academy, Guam
Executive of the Year, Guam Business News
Women Sustaining the Chamorro Spirit award,
Bureau of Women's Affairs
Outstanding Young Person, Guam Jaycees
Merit Award for Excellence as Elected Public Auditor,
Guam Accountants Association

Community Activities

Past International Treasurer and Finance Chairman,
Soroptimist International, and six years Board member,
Cambridge, England
Charter member, past President, Soroptimist International, Guam
Past Chairman, Guam Chamber of Commerce
Past Board member, American Cancer Society, Guam chapter
Past President, International Women's Club of Guam
Past Director, Girl Scouts of America, Guam Council
Past Treasurer and member, Our Lady of Assumption Parish
Council, Piti, Sunday School teacher, four years

Recreation

Biker and runner, finisher of six marathons
Paddler, past Treasurer, Guam Outrigger Canoe Club

Family

Married to James S. Brooks, one son, four step children, nine
grandchildren, seven great grandchildren

Note that the Legislature has taken steps to ensure that any protected personal identifying information has been redacted or excluded in whole or in part in order to protect the privacy of any individual(s) whose information has been included as part of this transmittal.



Government of Guam
GUAM POLICE DEPARTMENT
RECORDS & IDENTIFICATION SECTION
P.O. Box 23909
Guam Main Facility, Guam 96921



September 15, 2025

SUBJECT: CRIMINAL HISTORY RECORD

NAME:	Doris Flores BROOKS		
DATE OF BIRTH:		FINGERPRINT#:	NONE
<input checked="" type="checkbox"/>	The individual has no record of criminal conviction(s) in the Guam Police Department files that are subject to Guam law.		

*****NOTHING FOLLOWS*****

THIS INFORMATION MAY BE LIMITED TO A LOCAL CRIMINAL OFFENSE ONLY AND IS NOT INTENDED FOR USE FOR ANY LOCAL, STATE, OR FEDERAL LAW ENFORCEMENT AGENCY.



The absence of an original GUAM POLICE seal invalidates this police clearance.
REVISED 04/26/2019

By Direction: JJSN

for

STEPHEN C. IGNACIO
Chief of Police



Superior Court of Guam

Guam Judicial Center • 120 West O'Brien Dr • Hagåtña, Gu. 96910
Tel: (671) 300-7993 • Fax: (671) 475-0078



HON. ALBERTO C. LAMORENA, III
PRESIDING JUDGE

JANICE M. CAMACHO-PEREZ, ESQ.
CLERK OF COURT

VALERIE D. TENORIO
CHIEF DEPUTY CLERK

Name: **DORIS FLORES BROOKS**

Guam Driver's License #: [REDACTED]

DOB: [REDACTED]

CERTIFICATE OF SEARCH

The undersigned Clerk hereby certifies the following results of a diligent search of the records of this Court:

Criminal Cases:
No Cases Found

Civil Cases:

Request for further information may be addressed at the Records Division of the Superior Court of Guam, Guam Judicial Center, 120 West O'Brien Drive, Hagåtña, Guam. Hours of operation are Monday - Friday, 9:00 a.m. to 4:00 p.m. Closed Saturdays, Sundays and local/federal holidays. **Court Clearances are Non-Refundable.**

Dated: 09/15/2025

Janice M. Camacho-Perez
Clerk of Court

By: Vanessa M. Torres

Prepared by: Vanessa M. Torres
Deputy Clerk III



The absence of an Original Court Seal Invalidates this document. 177111

The Judiciary of Guam is an equal opportunity provider and employer.



Senator Jesse Lujan
<senator.lujan@guamlegislature.gov>

FIRST NOTICE of Public Hearing on Tuesday, November 25, 2025

Senator Jesse Lujan
<senator.lujan@guamlegislature.gov>

Tue, Nov 18, 2025 at
9:30 AM

To: phnotice@guamlegislature.gov

Cc: Public Utilities Corporation <info@guampuc.com>

Bcc: Doris Flores Brooks <dfloresbrooks@guampuc.com>

FOR IMMEDIATE RELEASE

November 18, 2025

MEMORANDUM

To: All Senators, Stakeholders, Media
From: Senator Jesse A. Lujan
Chairman, Committee on Transportation, Tourism,
Customs, Utilities, and Federal & Foreign Affairs

**RE: FIRST NOTICE of Public Hearing on Tuesday,
November 25, 2025**

The Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs will convene a public hearing on **Tuesday, November 25, 2025** beginning at **2:00 PM** at the Public Hearing Room in the Guam Congress Building. The agenda is as follows:

2:00PM

- **38GL-25-1388 - Appointment for Doris Flores Brooks, Commissioner (Certified Public Accountant (CPA) – Representative), Public Utilities Commission.**

If you would like to participate in any of the Public Hearings listed above or submit written testimony, please contact the Office of Senator Jesse A. Lujan for further assistance via email at senator.lujan@guamlegislature.gov or by phone at (671) 969-6525.

In compliance with Title II of the Americans with Disabilities Act (ADA), all government activities, programs, and services are accessible to individuals with disabilities. If you or anyone you know requires assistance or special accommodations to participate in the public hearing, please contact the Office of Senator Jesse A. Lujan at the contact information provided above.

The Public Hearings will be broadcast LIVE on local television (GTA Channel 21, Docomo Channel 117) and streamed online through I Liheslaturan Guåhan's YouTube Channel (@guamlegislaturemedia).

This ad was paid with funds by the Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs.

--



Office of Majority Leader Jesse A. Lujan

*Chairman, Committee on Transportation, Tourism, Customs, Utilities
and Federal & Foreign Affairs*

259 Martyr St., Hagatna, Guam 96910

senator.lujan@guamlegislature.gov

(671) 969-6525



JAL-FN 11.25.2025.pdf

315K



FOR IMMEDIATE RELEASE
November 18, 2025

MEMORANDUM

To: All Senators, Stakeholders, Media

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FIRST NOTICE of Public Hearing on Tuesday, November 25, 2025

 PRINT

**FIRST NOTICE of Public
Hearing on Tuesday,
November 25, 2025**





PUBLIC HEARING


 **Posted on:** 11/18/2025 10:09 AM


 **Posted by:** Cecile Suda, Deputy Chief of Staff


 **Public Hearing Date:** 11/25/2025 02:00 PM

 **Department(s):**
GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):**
OFFICE OF SENATOR JESSE A. LUJAN
(/notices?division_id=270)

 **Notice Topic(s):**
PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:**
PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):**
PUBLIC (/notices?public=1)

 **Share this notice**

FOR IMMEDIATE RELEASE

November 18, 2025

MEMORANDUM

To: All Senators,
Stakeholders, Media
From: Senator Jesse A. Lujan
Chairman, Committee on
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This ad was paid with funds by the Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign

Customs, Utilities and Federal & Foreign
Affairs.

A portrait of Senator Jesse A. Lujan, an older man with short, graying hair, wearing glasses, a dark blue suit jacket, a white shirt, and a red tie. He is looking directly at the camera with a slight smile. The background is a textured, light gray wall.

Seven Business Days from Now

Published on Kandit on November 18, 2025

Senator Jesse A. Lujan will convene a public hearing on the appointment of Doris Flores Brooks to the Public Utilities Commission.

Information follows.

FIRST NOTICE OF PUBLIC HEARING

Published on Kandit on November 18, 2025

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2:00PM











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 Share  FAVORITES  By Troy Torres  Posted on: Tuesday, 11/18/2025 6:30 AM  Guam  Legislature  Money
 Other Events  0 comments  542

JESSE LUJAN

PUBLIC NOTICES

PUBLIC UTILITIES COMMISSION



Senator Jesse Lujan <senator.lujan@guamlegislature.gov>

SECOND NOTICE of Public Hearings on November 25, 2025

Senator Jesse Lujan <senator.lujan@guamlegislature.gov>
To: phnotice@guamlegislature.gov
Cc: Public Utilities Corporation <info@guampuc.com>
Bcc: Doris Flores Brooks <dfloresbrooks@guampuc.com>

Fri, Nov 21, 2025 at 9:05 AM

FOR IMMEDIATE RELEASE
November 21, 2025

MEMORANDUM

To: All Senators, Stakeholders, Media
From: Senator Jesse A. Lujan
Chairman, Committee on Transportation, Tourism, Customs, Utilities, and Federal & Foreign Affairs

RE: SECOND NOTICE of Public Hearing on Tuesday, November 25, 2025

The Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs will convene a public hearing on **Tuesday, November 25, 2025** beginning at **2:00 PM** at the Public Hearing Room in the Guam Congress Building. The agenda is as follows:

2:00PM

- **38GL-25-1388 - Appointment for Doris Flores Brooks**, Commissioner (Certified Public Accountant (CPA) – Representative), Public Utilities Commission.

If you would like to participate in any of the Public Hearings listed above or submit written testimony, please contact the Office of Senator Jesse A. Lujan for further assistance via email at senator.lujan@guamlegislature.gov or by phone at (671) 969-6525.

In compliance with Title II of the Americans with Disabilities Act (ADA), all government activities, programs, and services are accessible to individuals with disabilities. If you or anyone you know requires assistance or special accommodations to participate in the public hearing, please contact the Office of Senator Jesse A. Lujan at the contact information provided above.

The Public Hearings will be broadcast LIVE on local television (GTA Channel 21, Docomo Channel 117) and streamed online through I Liheslaturan Guåhan's YouTube Channel (@guamlegislaturemedia).

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--



Office of Majority Leader Jesse A. Lujan

Chairman, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs

259 Martyr St., Hagatna, Guam 96910
senator.lujan@guamlegislature.gov
(671) 969-6525

 **JAL-SN 11.25.2025.pdf**
315K



FOR IMMEDIATE RELEASE
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MEMORANDUM

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SECOND NOTICE of Public Hearing on Tuesday, November 25, 2025


 PRINT

**SECOND NOTICE of Public Hearing on Tuesday,
November 25, 2025**

PUBLIC HEARING




 **Posted on:** 11/21/2025 09:39 AM

 **Posted by:** Cecile Suda, Deputy Chief of Staff


 **Public Hearing Date:** 11/25/2025 02:00 PM

 **Department(s):**
GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):**
OFFICE OF SENATOR JESSE A. LUJAN (/notices?division_id=270)

 **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

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FOR IMMEDIATE RELEASE

November 21, 2025

MEMORANDUM

To: All Senators, Stakeholders, Media
From: Senator Jesse A. Lujan
Chairman, Committee on Transportation, Tourism, Customs,
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(@guamlegislaturemedia).

This ad was paid with funds by the Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs.

REMINDER: Hearing Scheduled for Brooks' Appointment to PUC



Two Business Days from Now

Published on Kandit on November 21, 2025

Senator Jesse A. Lujan will convene a public hearing on the appointment of Doris Flores Brooks to the Public Utilities Commission.

Information follows.

SECOND NOTICE OF PUBLIC HEARING
Published on Kandit on November 21, 2025

The Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs will convene a public hearing on Tuesday, November 25, 2025 beginning at 2:00 PM at the Public Hearing Room in the Guam Congress Building. The agenda is as follows:

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- 38GL-25-1388 - Appointment for Doris Flores Brooks, Commissioner (Certified Public Accountant (CPA) - Representative), Public Utilities Commission.

If you would like to participate in any of the Public Hearings listed above or submit written testimony, please contact the Office of Senator Jesse A. Lujan for further assistance via email at senator.lujan@guamlegislature.gov or by phone at (671) 969-6525.

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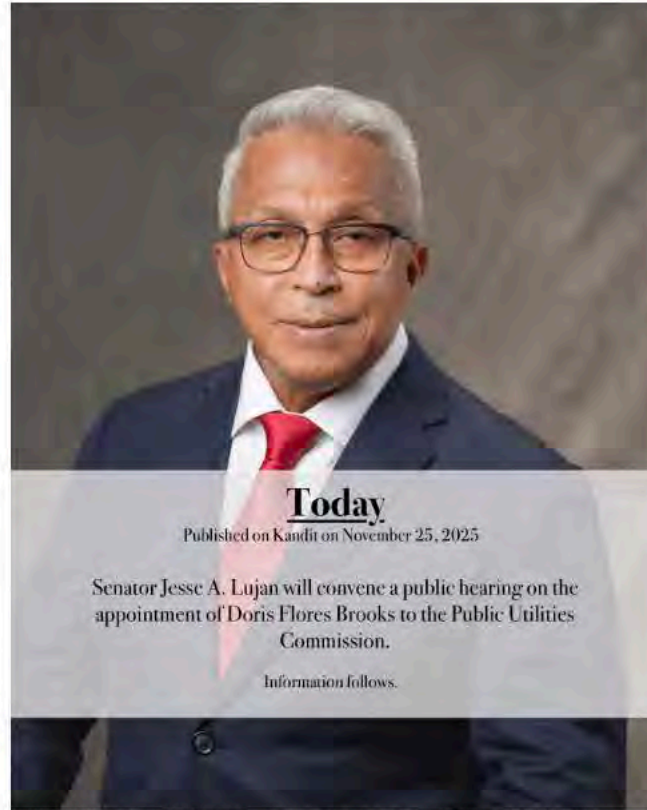
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Advertisement

TODAY: Hearing for Brooks' Appointment to PUC



Today

Published on Kandit on November 25, 2025

Senator Jesse A. Lujan will convene a public hearing on the appointment of Doris Flores Brooks to the Public Utilities Commission.

Information follows.

The Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs will convene a public hearing on Tuesday, November 25, 2025 beginning at 2:00 PM at the Public Hearing Room in the Guam Congress Building. The agenda is as follows:

2:00PM

- 38GL-25-1388 – Appointment for Doris Flores Brooks, Commissioner (Certified Public Accountant (CPA) – Representative), Public Utilities Commission.

If you would like to participate in any of the Public Hearings listed above or submit written testimony, please contact the Office of Senator Jesse A. Lujan for further assistance via email at senator.lujan@guamlegislature.gov or by phone at (671) 969-6525.

In compliance with Title II of the Americans with Disabilities Act (ADA), all government activities, programs, and services are accessible to individuals with disabilities. If you or anyone you know requires assistance or special accommodations to participate in the public hearing, please contact the Office of Senator Jesse A. Lujan at the contact information provided above.

The Public Hearings will be broadcast LIVE on local television (GTA Channel 21, Docomo Channel 117) and streamed online through Liheslaturan Guåhan's YouTube Channel (@guamlegislaturemedia).

This ad was published at no charge to the Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs.

Share FAVORITES by Troy Torres Posted on: Tuesday, 11/25/2025 7:58 AM Guam Legislature Other Events 0 comments 339





Senator Jesse Lujan <senator.lujan@guamlegislature.gov>

Public Hearing for Doris Flores Brooks, PUC Commissioner Nominee

Senator Jesse Lujan <senator.lujan@guamlegislature.gov>
To: Public Utilities Corporation <info@guampuc.com>

Wed, Nov 12, 2025 at 4:30 PM

Hafa Adai,

The Committee on Transportation, Tourism, Customs, Utilities, Federal and Foreign invites you to a public hearing for Ms. Doris Flores Brooks, Commissioner, Public Utilities Commission. The hearing is scheduled for Tuesday, November 25, 2025 beginning at 2:00PM at the Public Hearing Room in the Guam Congress Building.

We value your input and encourage you to attend and share your testimony. If you plan to present written testimony, please bring fifteen (15) copies.

If you cannot attend in person, please submit written testimony via email to senator.lujan@guamlegislature.gov at least **48 hours** before the public hearing.

Please confirm receipt of this email and whether you will attend the hearing. If you have any questions or need more information, please call our office at (671) 969-6525.

Thank you,
Cecile Bamba Suda
Deputy Chief of Staff

--



Office of Majority Leader Jesse A. Lujan

Chairman, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs

259 Martyr St., Hagatna, Guam 96910
senator.lujan@guamlegislature.gov
(671) 969-6525



PUBLIC HEARING AGENDA
Tuesday, November 25, 2025, 2:00 p.m.
Guam Congress Building, Public Hearing Room

2:00 PM:

- **Appointment for Doris Flores Brooks, Commissioner (Certified Public Accountant (CPA) – Representative), Public Utilities Commission.**



I Mina'trentai Ocho na Liheslaturan Guahan

Office of Senator Jesse A. Lujan

Chairman, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs

Date:

TUESDAY, NOVEMBER 25, 2025

Time:

2:00 PM

PUBLIC HEARING - DORIS FLORES BROOKS, PUC COMMISSIONER

	Name	Agency / Address	Contact No.	Email	Type of Testimony		Support	
					Oral	Written	Yes	No
1	DF Brooks	PUC			✓	✓	✓	
2	Marianne Woloschuk	self			✓	✓	✓	
3	J. McDonnell	PUC					✓	
4	Kristine Baker	PUC						✓
5	Jeff Johnson	PUC			✓	✓	✓	
6								
7								
8								
9								
10								

DORIS FLORES BROOKS, C.P.A.

Tel: [REDACTED]
Email: [REDACTED]

November 25, 2025

Senator Jesse A. Lujan, Chairman
Committee on Transportation, Tourism, Customs,
Utilities and Federal & Foreign Affairs
38th GUAM LEGISLATURE
259 Martyr St.
Hagåtña, Guam 96910

**RE: TESTIMONY OF DORIS FLORES BROOKS REGARDING REAPPOINTMENT
AS A COMMISSIONER OF THE GUAM PUBLIC UTILITIES COMMISSION (PUC)**

Hafa Adai Chairman Lujan and Senators of the Committee:

I express my sincere gratitude and appreciation to Governor Lou Leon Guerrero for reappointing me to a second term as Commissioner of the Guam Public Utilities Commission ("PUC").

These past six years have been a tremendous learning experience for me. I have been fortunate to work with a dedicated and devoted group of Commissioners who have served the Commission for many terms longer than I. In addition, the Administrative Law Judges and Legal Counsel, Fred Horecky, Anthony Camacho, and Joephet Alcantara, have been outstanding and accordingly have made my role much easier.

My background as a Certified Public Accountant and as Guam Public Auditor have also helped me to understand the financial matters involving PUC regulatory supervision over the utilities.

During my six years as a Commissioner, I have participated in utility rate proceedings for the Guam Waterworks Authority and the Guam Solid Waste Authority. I have also reviewed bond issuances, procurement and contract awards, solar and net metering issues, and a broad range of other matters. In the PUC meetings, I have asked that the utility managers justify the actions that they propose to take.

If confirmed, I will do my best to conscientiously perform my duties and responsibilities as Commissioner.

I understand that it is your role, as Senators, to exercise advice and consent regarding my reappointment. I am here to answer any questions you may have. I hope that, after this hearing, you will give your consent and confirm my reappointment. I look forward to the opportunity to serve our island. Thank you and Si Yu'us Ma'ase.

Respectfully submitted,



Doris Flores Brooks

November 25, 2025

Via Email

The Honorable Senator Jesse A. Lujan, Chairman
Committee on Transportation, Tourism, Customs,
Utilities and Federal & Foreign Affairs
259 Martyr Street
Hagåtña, Guam 96910
Email: senator.lujan@guamlegislature.gov

Re: 38GL-25-1388 – Appointment for Doris Flores Brooks, Commissioner (Certified Public Accountant (CPA) – Representative), Public Utilities Commission

Dear Senator Lujan:

I am writing to express my wholehearted and unequivocal support for the appointment of Ms. Doris Flores Brooks to the Public Utilities Commission as the Certified Public Accountant Representative.

I am a Guam attorney, a long-time Government of Guam employee, a former assistant attorney general in the Office of the Attorney General of Guam, and currently legal counsel for the Guam Power Authority. I have known Ms. Brooks for well over twenty years, beginning when I first came to Guam to work at the Attorney General's Office and was assigned to provide legal representation to the Guam Board of Accountancy, of which Ms. Brooks was a member.

Ms. Brooks is an accomplished CPA who has dedicated her life to public service for as long as I have known her. In her role as the Public Auditor, she oversaw extensive investigations into the workings of all the various GovGuam agencies, thereby exposing waste, fraud, abuse, and improper financial practices. Her work directly served the interests of taxpayers by promoting transparency and accountability in the use of public resources.

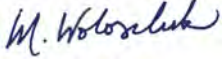
While serving as a member of the Guam Board of Accountancy, Ms. Brooks worked tirelessly to protect the public by ensuring that licensed CPAs on Guam adhered to the standards of competence and ethics required in the accounting profession.

Now, as a PUC Commissioner, Ms. Brooks' background and skills benefit the ratepayers. Her expertise in financial matters enables her to ask pertinent questions and interrogate relevant issues in a way no other member of the Commission can match. I began attending the monthly meetings of the PUC two years ago and can attest that Ms. Brooks is thoroughly prepared for every petition presented by my agency. Her frank and intelligent questions uncover the issues associated with each of our projects and allow the PUC to make wise and informed decisions that best serve the needs and interests of Guam's ratepayers.

The Honorable Senator Jesse A. Lujan
38GL-25-1388 – PUC Appointment
November 25, 2025
Page 2

I strongly recommend that Ms. Brooks be appointed as the CPA Representative to the Public Utilities Commission. Ms. Brooks is an outstanding addition to the PUC and will continue to contribute significantly to its important mission.

Very truly yours,

A handwritten signature in blue ink that reads "M. Woloschuk". The signature is cursive and fluid.

Marianne Woloschuk

GUAM PUBLIC UTILITIES COMMISSION

Jeffrey C. Johnson
Chairman

Peter B. Montinola
Vice Chairman

Commissioners

Joseph M. McDonald
Michael A. Pangelinan
Rowena E. Perez-Camacho
Doris Flores-Brooks

Suite 207, GCIC Building
Post Office Box 862
Hagåtña, Guam 96932
Telephone: (671) 472-1907
Fax: (671) 472-1917
Email: info@guampuc.com

Lourdes R. Palomo
Administrator

Marie M. Leon Guerrero
Administrator-in Training

Sheila M. Salas
Administrative Assistant

Frederick J. Horecky
Chief Administrative Law Judge

Joseph R. Alcantara
Administrative Law Judge

Anthony R. Camacho
Legal Counsel

November 25, 2025

Senator Jesse A. Lujan
Chairman
Committee on Transportation, Tourism, Customs,
Utilities and Federal & Foreign Affairs
38th Guam Legislature
259 Martyr St.
Hagåtña, Guam 96910
senator.lujan@guamlegislature.gov

**Re: Testimony in Support of the Reappointment of Doris Flores Brooks as a
Commissioner of the Guam Public Utilities Commission**

Dear Chairman Lujan:

I, Jeffrey C. Johnson, am the Chairman of the Guam Public Utilities Commission. I submit this testimony in support of the reappointment of Doris Flores Brooks as a Commissioner of the Guam Public Utilities Commission.

Ms. Brooks has served as a Commissioner since 2019. She has now been reappointed by the Governor to serve for a second six-year term. She currently fills the Commissioner position for an Accountant.

Ms. Brooks' background experience as a Certified Public Accountant, a Senator in the Guam Legislature, and the Guam Public Auditor for many years, have served her well

as a PUC Commissioner. Even prior to her term as PUC Commissioner, she possessed extensive knowledge concerning the public utilities that the PUC regulates and familiarity with financial issues affecting those utilities. As the Public Auditor, she conducted numerous audits concerning the water, power, and solid waste utilities.

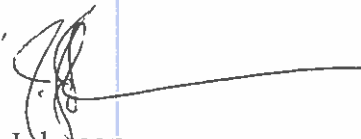
During her six years as a Commissioner for the PUC, Ms. Brooks has conscientiously performed her duties. She is always well prepared for PUC meetings. She carefully reviews the docket materials which are to be considered at each meeting.

During PUC meetings, Ms. Brooks has consistently requested that utility managers justify the actions that they propose to take. Ms. Brooks has addressed a broad range of matters, including utility rate increases, bond issuances, procurements and contract awards, and the propriety of expenditures of public funds. Ms. Brooks has the knowledge and ability to analyze the financial matters that come before the PUC.

As an additional role, Commissioner Brooks has assisted the PUC staff in updating the PUC's own accounting and financial records, and has helped to assure that the PUC accounts and balances are accurate. She provides quarterly reports on the PUC financial condition to the Commission. She has improved the PUC's accounting procedures and record keeping.

I urge that the members of this Committee and the Guam Legislature support the reappointment of Doris Flores Brooks as a Commissioner of the Guam Public Utilities Commission. Her service as Commissioner will continue to be of great benefit to the PUC and the ratepayers of Guam. Thank you for your consideration of this testimony.

Sincerely,



Jeffrey C. Johnson
Chairman
Guam Public Utilities Commission

Legislative Testimonial in Support of the Reappointment of Commissioner Doris Flores Brooks

November 24, 2025

Chairperson and Honorable Members of the Legislature:

My name is **Peter B. Montinola**, and I submit this testimonial in strong support of the reappointment of **Commissioner Doris Flores Brooks** to the **Guam Public Utilities Commission (PUC)**. I currently serve as an active Commissioner and the **Vice-Chairman** of the PUC.

I have had the privilege of working alongside Commissioner Brooks during her first term, and I can personally attest to the professionalism, diligence, and analytical value she brings to our regulatory work. Her continued curiosity, thoughtful questioning, and commitment to fully understanding the matters before us consistently elevate the quality of our deliberations and decision-making. She conducts herself with impartiality, integrity, and a sincere dedication to protecting the public interest.

In addition to her role with the PUC, Commissioner Brooks is also filling the **commissioner position for the CPA role**, further demonstrating her capacity, reliability, and willingness to serve where institutional stability and continuity are required. Her ability to contribute effectively across agencies is testament to her experience and steady leadership.

With the recent retirement of Commissioner Rowena Perez-Camacho, the PUC now holds **two vacant commissioner seats**, leaving only **five active commissioners**. This reduced membership impacts our ability to maintain **quorum integrity**, ensure operational continuity, and fulfill our statutory responsibilities in a timely and effective manner. The reappointment of Commissioner Brooks is essential to sustaining the PUC's functionality, governance balance, and institutional knowledge during this period of reduced membership.

Commissioner Brooks has demonstrated unwavering dedication to public service, regulatory transparency, and thoughtful governance. Her continued presence on the Commission remains vital to ensuring stability and public confidence in the regulatory process.

For these reasons, I respectfully urge the Legislature to confirm the reappointment of **Commissioner Doris Flores Brooks** to the Guam Public Utilities Commission.

Thank you for the opportunity to provide testimony, and for your continued support of the PUC's mission.

Respectfully submitted,



Peter B. Montinola
Commissioner & Vice-Chairman
GUAM PUBLIC UTILITIES COMMISSION



COMMITTEE VOTE SHEET

Nomination of Doris Flores Brooks to serve as a Commissioner (Certified Public Accountant (CPA) – Representative) of the Public Utilities Commission for Six (6) Years; November 1, 2025 to October 31, 2031.

Committee Members	Signature	TO DO CONFIRM	TO NOT CONFIRM	TO REPORT OUT ONLY	TO ABSTAIN	TO PLACE IN INACTIVE FILE
Senator Jesse A. Lujan <i>Chairperson</i>		X				
Senator Christopher M. Dueñas <i>1st Vice Chairperson</i>	EVOTE 12/31/25	X				
Senator Shelly Vargas Calvo <i>2nd Vice Chairperson</i>	EVOTE 12/30/25	X				
Senator Frank F. Blas, Jr. <i>Member</i>	EVOTE 12/30/25	X				
Senator Sabrina Salas Matanane <i>Member</i>						
Senator Vincent A.V. Borja <i>Member</i>						
Senator Eulogio Shawn Gumataotao <i>Member</i>	EVOTE 12/30/25	X				
Senator Tina Rose Muña Barnes <i>Member</i>						
Senator Joe S. San Agustin <i>Member</i>	EVOTE 12/30/25	X				
Senator William A. Parkinson <i>Member</i>	EVOTE 12/30/25	X				



FP1 Mariñas

E-Vote Request: Appointment - Mrs. Doris Flores Brooks

8 messages

FP1 Mariñas

Tue, Dec 30, 2025 at 7:14 AM

To: jalcommittee@guamlegislature.gov

Håfa Ådai Committee Members!


Please see attached Committee Report for the appointment of Mrs. Doris Flores Brooks to serve as a Commissioner (Certified Public Accountant (CPA) – Representative) of the Public Utilities Commission for Six (6) Years; November 1, 2025 to October 31, 2031.

Indicate your preferred action:

- TO DO CONFIRM
- TO NOT CONFIRM
- TO REPORT OUT ONLY
- TO ABSTAIN
- TO PLACE IN INACTIVE FILE

Please submit your response by 12PM today. Your responses will be logged into the vote sheet which will be submitted as part of the final Committee Report to the Committee on Rules.

--
Senseremente,
FP1 Mariñas
Independent Contractor

 **CR_JAL_D.Brooks.pdf**
8206K

Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>

Tue, Dec 30, 2025 at 8:12 AM

To: FP1 Mariñas

Cc: jalcommittee@guamlegislature.gov

To Do Confirm



Speaker, Frank F. Blas, Jr.

I Mina'trentai Ocho na Liheslaturan Guåhan 38th Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagatña

(671)969-6456

speakerblas@guamlegislature.gov

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[Quoted text hidden]

Senator Shawn Gumataotao <office.senatorshawn@guamlegislature.gov>

Tue, Dec 30, 2025 at 8:57 AM

To: FP1 Mariñas [REDACTED]

Cc: jalcommittee@guamlegislature.gov

To Do Confirm

Si Yu'os ma'ase'!

On Tue, Dec 30, 2025 at 7:15AM FP1 Mariñas <fp1marianas@gmail.com> wrote:

[Quoted text hidden]

--

Office of Senator Eulogio Shawn Gumataotao
 Chairman, Committee on Public Safety, Emergency Management, and Guam National Guard
 38th Guam Legislature
 120 Father Duenas Avenue Capitol Plaza Building, Suite 103, Hagåtña, Guam 96910
 (671) 647-1409/1411

Senator William Parkinson <senator.parkinson@guamlegislature.gov>

Tue, Dec 30, 2025 at 9:13 AM

To: Senator Shawn Gumataotao <office.senatorshawn@guamlegislature.gov>

Cc: FP1 Mariñas [REDACTED], jalcommittee@guamlegislature.gov

To Do Confirm

[Quoted text hidden]

--

—

Respectfully,



Office of Senator William A. Parkinson | 38th Guam Legislature
 Suite 905, DNA Building, 238 Archbishop FC Flores St. Hagåtña,
 96910, Guam
 (671) 989-1101 | senator.parkinson@guamlegislature.gov

Joe S. San Agustin <senatorjoessanagustin@gmail.com>

Tue, Dec 30, 2025 at 9:25 AM

To: "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>

Cc: FP1 Mariñas [REDACTED], jalcommittee@guamlegislature.gov

To Do Confirm

The Office of Senator Joe S. San Agustin*I Mina'trentai Ocho na Liheslaturan Guåhan*

38th Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagåtña, Guam 96910

T: (671) 989-5445 F: (671) 969-6737 E: senatorjoessanagustin@gmail.comWebsite: www.senatorjoessanagustin.com

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reply to the sender that you have received this communication in error, and then immediately delete it. Thank you in advance for your cooperation.

[Quoted text hidden]

Senator Jesse Lujan <senator.lujan@guamlegislature.gov> Tue, Dec 30, 2025 at 12:31 PM
To: "Joe S. San Agustin" <senatorjoessanagustin@gmail.com>
Cc: "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>, FP1 Mariñas [REDACTED]
jalcommittee@guamlegislature.gov

To do confirm.



Office of Majority Leader Jesse A. Lujan
Chairman, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs
259 Martyr St., Hagatna, Guam 96910
senator.lujan@guamlegislature.gov
(671) 969-6525

[Quoted text hidden]

Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov> Tue, Dec 30, 2025 at 4:08 PM
To: Senator Jesse Lujan <senator.lujan@guamlegislature.gov>
Cc: "Joe S. San Agustin" <senatorjoessanagustin@gmail.com>, "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>, FP1 Mariñas [REDACTED] jalcommittee@guamlegislature.gov

To do confirm

Respectfully,



Office of the People • Senator Shelly V. Calvo
Majority Whip & Chairwoman
Committee on Child Welfare, Youth Affairs, Senior Citizens, Women's Affairs, Disability Services, the Arts, Culture, Historic Preservation & Hagåtña Restoration
38th Guam Legislature
163 Chalan Santo Papa, Hagåtña, Guam 96910
T +1 (671) 989-5682
E officeofsenatorshellycalvo@guamlegislature.gov

[Quoted text hidden]

Senator Chris Duenas <senator.duenas@guamlegislature.gov> Wed, Dec 31, 2025 at 9:20 AM
To: Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>
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To do confirm

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COMMITTEE REPORT DIGEST

Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs

Senator Jesse A. Lujan, Chairman

I. OVERVIEW

The Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs convened a Public Hearing for the appointment of **Mrs. Doris Flores Brooks** to serve as a Commissioner (Certified Public Accountant (CPA) – Representative) of the Public Utilities Commission (PUC) for Six (6) Years (November 1, 2025 to October 31, 2031) on November 25, 2025 at 2:00PM in the Guam Congress Building’s Public Hearing Room.

Public Hearing Notices were posted to the Government Public Notices Portal and disseminated via electronic mail to all Senators and all main media broadcasting outlets on **November 18, 2025** (5-Day Notice), and again on **November 21, 2025** (48-Hour Notice).

Senators PRESENT

Jesse A. Lujan, Chairman

V. Anthony Ada, Vice Speaker

ORAL TESTIMONY:

Marianne Woloschuk, Self

Jeffrey C. Johnson, Chairman, PUC

Doris Flores Brooks, Appointee

WRITTEN TESTIMONY:

Doris Flores Brooks, Appointee

Marianne Woloschuk, Self

Jeffrey C. Johnson, Chairman, PUC

Peter B. Montinola, Vice Chairman, PUC

II. SUMMARY OF TESTIMONY & DISCUSSION

The public hearing for the appointment of Mrs. Doris Flores Brooks was called to order at **2:00PM**.

SENATOR JESSE A. LUJAN, CHAIRPERSON: *Buenas yan Håfa Ådai* everybody! Thank you for joining us this afternoon. It is Tuesday, November 25, 2025. This afternoon's confirmation hearing held by the Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs is hereby called to order. It is now exactly 2:00pm. Before I begin, allow me to go over a few housekeeping matters here. Public notice for this hearing was duly disseminated in accordance with the Open Government Law. The first notice was sent on November 18, 2025 with its second notice on November 21, 2025. These notices were made available to all Senators, local media outlets, the Guam Legislature's website, our legislative calendar and the Government of Guam public notice portal. Our agenda for this afternoon is to discuss the appointment of course of the honorable former Senator Doris Flores Brooks to serve as the Commissioner as a Certified Public Accountant Representative for the Public Utilities Commission. I was gonna' welcome my colleagues but I'm the only one here today. So as they walk in and sit down, I would welcome them. Before I get started I'd like to remind the attendees here this afternoon of *I Liheslaturan Guahan's* general rules of conduct. I want to welcome, of course, the Vice Speaker, member of this committee as well. Thank you, Vice Speaker, for joining us this afternoon. Individuals wishing to testify must first be recognized by the Chair and shall state their full name for the record. Testimony and discussion must remain germane to the subject matter of this hearing. Personal attacks or inferences about the character or motives of any Senator or individual testifying are strictly prohibited. In accordance with Section 11.07 of the Standing Rules of 38th Guam Legislature, the Chair may order the removal of any individual or Senator failing to maintain decorum. With that we'll now consider of course the appointment of the distinguished Daughter of Guam, the Honorable Doris Flores Brooks. It is my honor, again, to welcome you this afternoon. I look forward to hearing today's testimonies – and you're already here. So we'll begin with, do I have the sign in sheet, please? Staff, could I have the sign in sheet? I think they're still out to lunch. Okay, we have – anybody's testifying? Both? Yes, please, please yes. Come forward and we'll start off with um – Joe, are you testifying as well? No. Okay.

Anybody else? Okay, we'll go ahead and start with Madame Marianne. Yes, go ahead and state your name and – yeah, all that please. Thank you.

MARIANNE WOLOSCHUK, SELF: Good afternoon, Chairman Lujan and committee member.

[Ms. Woloschuk reads her submitted written testimony which has been appended to this committee report.]

SENATOR JESSE A. LUJAN, CHAIRPERSON: Thank you, council. Thank you, Dr. Johnson. Dr. Johnson. Yes.

DR. JEFF JOHNSON, CHAIRMAN OF PUC: Hello.

SENATOR JESSE A. LUJAN, CHAIRPERSON: Go ahead and identify yourself as well.

DR. JEFF JOHNSON, CHAIRMAN OF PUC: I am Dr. Jeff Johnson. I'm the Chairman of the Public Utilities Commission and I'm submitting this testimony in support of the reappointment of Doris Flores Brooks as a Commissioner of the Guam Public Utilities Commission.

[Mr. Johnson reads his submitted written testimony which has been appended to this committee report.]

SENATOR JESSE A. LUJAN, CHAIRPERSON: Thank you, Dr. Johnson. Senator Brooks.

DORIS FLORES BROOKS, APPOINTEE: Thank you, Sorry. *Håfa Adai* and Happy Thanksgiving, Chairman Jesse Lujan and Vice Speaker Tony Ada, thank

you for coming here also. I am Doris Flores Brooks, who has been reappointed and I'll read my testimony.

[Mrs. Brooks reads her submitted written testimony which has been appended to this committee report.]

SENATOR JESSE A. LUJAN, CHAIRPERSON: Thank you very much, Senator Brooks. I think by the non presence of my colleagues here is just an indication that you're a slam dunk. That being said, as the oversight Chair of course for utilities – of all utilities, telecoms and all this. A few questions, but the other thing I just say yes – we try to get our appointees heard as soon as possible. The unfortunate thing at this point is I won't be able to get your confirmation up for a session vote until January. Yeah, after the holidays. So January and so, yeah.

DORIS FLORES BROOKS, APPOINTEE: That's fine, Thank you.

SENATOR JESSE A. LUJAN, CHAIRPERSON: Thank you very much. Yeah. Okay. Again, the telecom companies, Docomo, GTA, PDI – rely on, of course, Federal Universal Service funds, right? For fiber and 5G build outs. How would you ensure that these certifications deliver tangible benefits to the Guam ratepayers?

DORIS FLORES BROOKS, APPOINTEE: Each year we renew their license and in fact we just did that for the telecoms and they go through a procedure of review by our – the assigned administrative law judge. And, and they also certify or testify that they have complied with certain whatever the mandates are. And they indicate, for example, in the testimony what they plan to do with the funds that they do get. And for example, you know, regarding power outages or lines that are down, they indicate what may be the transmission. I mean, the reason for the outages and what we're seeing in some new ones is that there is plans for further upgrade to the system. And of course our Chairman here is the one who

signs the certification that they met X, Y and Z and that we do recommend that their license continue on Guam. So that's the procedure there.

SENATOR JESSE A. LUJAN, CHAIRPERSON: Okay. GSWA, they have a three - The three year financial plan includes residential and commercial rate hikes, right? Okay. How would you balance the infrastructure funding with affordability for households?

DORIS FLORES BROOKS, APPOINTEE: Well, in all of our plans, whether it be water or power, okay, there is what we call a lifeline rate. And we look at that lifeline rate to determine that affordability factor. I don't have the details of it, but that's always one of the first areas that we do look at is that area. And that's the way people at the lower end of the income scale get, how should I say, relief from the regular power rates. I'll give you an example. I was really surprised that this month my power bill was less than \$200. You know, of course, I'm just a household of one and my dog, but it was still, you know, about \$180 or so for a typical family of four. And I know our, our commissioner, Joe McDonald is always talking, asking questions regarding how will this affect our life, our lifeline rate, because that's the only area that I'm aware of that gives relief to that level of taxpayers. Then the rest, of course, is I watched my water bill continue to go up. Now it's averaging about \$80 a month. I don't know though, what is the lifeline rate for people. But that is an area. And the challenge that we in the commission face is affordability rates versus the money that the utilities need to continue to build their infrastructure. For example, GWA has about a half a billion dollar plan of which line replacement is one of them. So that's the balancing act. We at the commission have to face giving rate increases to ensure that the systems can be upgraded. But yet can the people of Guam afford it?

SENATOR JESSE A. LUJAN, CHAIRPERSON: You know, as we continue to have oversight hearings on Waterworks Public Health, EPA as well on the situation with dieldrin. Okay. And so there's no secret that there is a legal threat. Okay. On

the horizon for the of course dieldren issue in GWA and whatever other agency may be deemed responsible. The PUC recently created regulatory assets for extraordinary litigation costs. Right. How would you evaluate when such costs should be excluded from taxpayer obligations?

DORIS FLORES BROOKS, APPOINTEE: Well, when we created that regulatory asset, what that was in particular because of the CORE TECH litigation that's been ongoing, millions of dollars have already been spent. What that means is rather than hitting the profit and loss statement right away, the money is accumulated and amortized over I think three to five years over the period so that all those costs don't hit right away. And of course they're viewed by bond council as extraordinary items not in the normal course of business. And for example, one of the things that we're trying to establish for GWA is a fund. To build up a fund so that they can have monies to meet extraordinary items like litigation, like dieldrin. You know, so we're slowly building that up and we, you know, because we've already done that for example, for GPA. GPA has a fund now that's close to \$20 million, you know, to help deal with extraordinary items. And it won't cost additional rate payer increase. And so that's the thing that the Chairman at our last, you know, when we approved the five year rate plan that we wanted to start to give them the opportunity to build up that reserve so that they can deal with extraordinary items like Dieldrin.

SENATOR JESSE A. LUJAN, CHAIRPERSON: Yeah, yeah. Actually in today's paper you were quoted as well and you're asking questions regarding the rate increases and all that. So I'll go down the line based on, on that GPA also awarded six million dollar security services contract to protect of course critical infrastructure. Okay. How would you weigh the necessity for such expenditures again against customer rates?

DORIS FLORES BROOKS, APPOINTEE: I'm sorry, Senator, GPA awarded the \$6 million

SENATOR JESSE A. LUJAN, CHAIRPERSON: The \$6 Million security services contract. For the protection of critical infrastructure.

DORIS FLORES BROOKS, APPOINTEE: Oh okay. G4S.

SENATOR JESSE A. LUJAN, CHAIRPERSON: And so again, how would you weigh the necessity for having such against of course customer rates?

DORIS FLORES BROOKS, APPOINTEE: Well, there have, you know, I think copper wire is probably the one that is most always people are after. And yes, that is an expense. There was a recent incident that happened not too long ago. I'm *Manamko*, so I can't remember now all the details. I have to apologize. But were it not for the fact that G4S was there, you know, the situation could have been worse, I think. Okay. Anyway, yes, there are pros and cons and whether or not there should be security. The one thing that, the one question I do recall asking was, is it cheaper to do this in house or outsourced? And GPA said, oh, definitely, it's cheaper outsourcing that - that particular service. You know, security services. So it is 24/7. Maybe at the next public hearing you can ask them for more details. But I do remember us going over that contract and in the end, It was supported by justification and our administrative law judge then said, yes, we should approve it. I'll give you another example. Insurance - that has skyrocketed. Yeah. You know, that's a cost. You know that. You know, fortunately, you know, when CABRAS went out, GPA was reimbursed. And I think there was a recent case where they had the cybersecurity attack. Right? Yeah. Did they get reimbursed with that one? Yeah. Okay. But a claim has been put in to get reimbursed on that with insurance. So cyber security insurance also is another cost that's going to hit us more and more.

SENATOR JESSE A. LUJAN, CHAIRPERSON: Try to delay that as much as possible. Right, we'll try to delay that as much as possible.

DORIS FLORES BROOKS, APPOINTEE: Yes, yes.

SENATOR JESSE A. LUJAN, CHAIRPERSON: Yeah. The other thing, given your, of course, your long history and public accountability, what specific weaknesses or systematic issues do you believe exist today within our utilities? Financial operational oversight. And how will you confront them as a commissioner? And again, continue. Commissioner.

DORIS FLORES BROOKS, APPOINTEE: From a historical point of view, I think both utilities have done a good job. At one point, GWA was actually even on the low risk oddity status for a few years. I think going forward, what is on the horizon, of course, like for GPA, is the base rate increase that they're proposing for the new Ukudu plant. Now, unfortunately, I may not be here for that thing, but the challenge I see with the base rate increase, you know, once you have a base rate, it's forever, you know. And what I plan to propose to the commission is may, you know, we need the base rate in order to pay for Ukudu and. And at the hearing, that was a 25 year mortgage, so to speak. Okay. So rather than just make the base rate permanent, you know, why not do the base rate just for the 25 years and then look at it afterwards if they still need it. Because in the intervening time there are going to be other bond issues that will be retired and then that money can be used for capital improvements to protect, you know, to improve and maintain the system. So from a financial, going back to your question from a financial accountability issue that's, you know, with GPA, I will say this on the record. I feel more comfortable with GPAs, infrastructure outlook with Ukudu, because one of the questions I asked at the hearing was when are you then planning to have another Ukudu or another, you know, to replace CABRAS, you know, because CABRAS is what's going to be replaced. And I can remember back in the 70s when CABRAS first came in, and now 50 years later, it's going to be replaced. And what John said was that they don't plan to because by 2030 they will be more than 50% reliant on solar.

SENATOR JESSE A. LUJAN, CHAIRPERSON: Renewables, Yeah.

DORIS FLORES BROOKS, APPOINTEE: The issue of solar is batteries. Batteries that will, you know, during the peak time, during the day when solar is most active, how to preserve and reserve that energy for peak time. And peak time is in the evening when solar is not available. So from that perspective, that's why I'm thinking, hopefully with the base rate increase that GPA and you know, I don't want to talk more because I don't have all the information, but if it's primarily to pay for Ukudu, then why not tie the base rate to the term of the mortgage of Ukudu.

SENATOR JESSE A. LUJAN, CHAIRPERSON: Sure. Yeah. And let me - Yeah. Expound on what you're saying as well. Because of course we're entering a new era, of course, of major utility transformation by 2030. Of course, the renewables. Right. New generation projects, bond financing, of course, renewable energy mandates and of course the aging infrastructure you had mentioned. Right. What is the single greatest risk you see in our utilities long term plans and how would you hold them accountable for addressing as such?

DORIS FLORES BROOKS, APPOINTEE: Well, I've already spoke to GPA. Let me speak to GWA. Okay. With the recent bond financing, one of the things that I saw is water loss. When is that going to be resolved? Okay. And you know, we've been talking about water loss ever since ever. Since GWA was PUG, water loss has been in there. And that's one of the issues we continue to bring up. And what I saw and what I asked Miguel at the last issue, I said, you know, in the bond perspective, the next 10 years do not show a decline in the water loss that GWA has. And the reason for that is because until all of the pipes are replaced, you know, and upgraded, okay? Because every - It's kind of like whack a mole. If you do a leak here, another one pops up in another area. And so to replace all those pipes, we're talking many, many years and hundreds of millions of dollars. I did

ask at the last meeting, how many pipes, how many miles of pipes have you replaced and how, you know, and what is your plan of action? How many are you going to replace this year over the next several years? So we can see that because unfortunately, according to that bond perspective, for the next 10 years, we don't see a reduction in the water loss area. It's still around approximately 50%.

SENATOR JESSE A. LUJAN, CHAIRPERSON: The...

DORIS FLORES BROOKS, APPOINTEE: So to answer your overall question, what I see is the biggest challenge is continued infrastructure improvements. And I think cyber security is also going to be a major challenge for all of the utilities, not just GPA and GWA, but, you know, Guam Solid Waste because they had an incident, you know, where they inadvertently paid out over \$200,000 to the wrong vendor. So cyber security is going to be the challenge for all of the utilities, including like telephone, that whole area because we are now in a technological world. And what I don't know yet, you know, because it's still an evolving issue, is the role artificial intelligence is going to play. How can it improve productivity and so on, you know, because that's still an evolving area.

SENATOR JESSE A. LUJAN, CHAIRPERSON: Let me ask you this Senator is this. They talked about, of course, bond financing and down the line, I mean, I think GPA is looking at bond financing as well and also retiring bonds. Right. But likewise, you know, as the Chair of Tourism and Aviation as well, you know, we have, we haven't turned the corner, you know, as a matter of fact. Our projected tourism numbers are not what, what we expected it was going to be at this point. We're far from that at this point. We have closures, of course Hard Rock. Duty Free had already announced they're out of here by the 30th of March. You know, so that being said, of course, our economic base, we're losing a lot of our folks. Our folks are leaving for greener pastures. Right. So how would you ensure that bond financing decisions like again, are transparent and not excessive relative to our economic base? You know, I mean, down the line we're going to need to upgrade.

Right. But how do we, how do we balance that if we haven't turned that, that corner? And I'm hoping that we do stop this hemorrhaging of our folks leaving island and all that and that our tourism base comes back as well, you know. And so how do we, how would you balance that with, you know, the need for infrastructure enhancement and the cost and maybe the dwindling numbers that we have of our users here?

DORIS FLORES BROOKS, APPOINTEE: Yeah. Well, let me give you a recent example of the GWA bond financing. Because the first time a few years ago when GWA went out for bond financing, they had capitalized interest. And I've always found capitalized interest anathema. All right. But they gave a song and dance about it. And I'll be honest with you, Senator, bond financing has always been a little bit of a struggle for me. Okay. You know, at this recent bond financing that they went out for what, \$225 million or so, there was no capitalized interest. And the financial consultant said, which reconfirmed my belief that capitalized interest is much more costly. So that's a big improvement for GWA with this recent bond financing that they did not have to have capitalized interest. And recently the legislature had authorized financing up to \$300 million dollars. So we, at the last meeting, we recently approved a 75 million dollar bank loan or bank financing. You like, what are you, what's the term that I want to use - revolving financing so that they can finance projects short term before they go out and use bond financing. So that's going to help them. But let me go back and tell you, going back to the concern, because I have been surprised at what has happened to Guam also from a cost of living perspective, the silver lining that we have compared to the rest of Micronesia is the federal government, the military. That has been a significant help for us. And during the pandemic, okay, during the pandemic, when, you know, tourism, you know, dropped off the face of the earth here on Guam, the military was there and that's why you didn't see a lot of the hotel people really screaming because, you know, at any point in time, over several thousand military were occupying the hotels at that time. And so that was a quiet thing. You know, we focus primarily just on natural tourism, but the tourism that we have is the military.

And, you know, if it wasn't for Uncle Sam. And let me, let me just tell you, with the Marines finally coming sometime in 26 and 27, the silver lining that we have is the Section 30 monies that the Marines are going to bring. Because I can remember when I was public auditor and I looked at the Section 30 money that would come, my eyeballs just was, wow, that's a lot of money. Okay. That's, that's a lot of money. Another thing that is eventually going to help our government of Guam, okay, Is I believe, it's in 2030, and I could be wrong. You might want to ask Paula Blas about this. The unfunded liability of the retirement fund will finally be paid off. You know, we're paying on average 27% of every dollar. That was the last time I checked out and remember now if it's higher or lower, and that's going to drop down to 5% or so by 2030. And you know, that's not too far away from here. You know, that was, you know, 10, 15, you know, when are we going to amortize? You know, when you, you're a *Manåmko* like me. All those things are coming out now. So that's going to also help our government. Okay. From a cost perspective. Okay. But, but a year or two ago, I was at a conference where Dr. Jones spoke and I had not been fully aware. Okay. She really opened my eyes about what was happening on Guam as far as Micronesia. Despite whatever people say, the Micronesians have been a very integral part of Guam's labor force. Okay. What happened during the pandemic when everybody received all the monies? You know, people were getting 15, 20, \$30,000 checks. They left Guam. They left Guam and the Micronesians also left Guam. Why? Because unfortunately our housing. And I don't have an answer to that area. And I know that's not part of your committee, but this is where to answer your overall broad question, housing has become so unaffordable for our people here on Guam. I was really quite pleased. You know, like my sister, we have a house in *Inarajan* and we put it out. We were, you know, renting because we thought with *Inarajan*, you know, being so far, we're not going to get people to, you know, so we only listed it for twelve hundred dollars a month. And several people said, wow, that's affordable for the local people. \$1,200 a month for a two bedroom area. And we got at least three or four realtors who wanted, you know, but we already had committed. So going back to your question, it's affordability. It's affordability. And one area I can say with Ukudu you know, the base rate

increase is going to be offset by the decline in the LIAC, so at least power will be more affordable. I can't speak, you know, about water because, you know, you know, 30 years of neglect is now coming to haunt us. And that's why GWA needs these rate increases so that they can upgrade their pipes and replace that so that we can stop this hemorrhaging of 50% water loss by GWA.

SENATOR JESSE A. LUJAN, CHAIRPERSON: You know, I think you would, you would appreciate this. As well as the Chair of Custom Quarantine as well. I just send a couple of our, my staff and one of the other Senators to Palau to be schooled on their implementation of the harmonized system. The harmonized system, their collections, cargo and quarantine. Okay. And so they'll be coming here and I've got some, I got some bills that, that one of them they introduced yesterday. And I think you appreciate this because Palau, I mean, everyone has implemented this except for us. We're the only ones that haven't..

DORIS FLORES BROOKS, APPOINTEE: Except for Guam.

SENATOR JESSE A. LUJAN, CHAIRPERSON: Yes, yes. And Palau. In their first quarter of implementation, their revenues jumped 21%.

DORIS FLORES BROOKS, APPOINTEE: Yeah. You know, Guam is, should be the leader in areas like this.

SENATOR JESSE A. LUJAN, CHAIRPERSON: Yes, yes. Unfortunately, we're not.

DORIS FLORES BROOKS, APPOINTEE: You can put all the economies together of Palau, FSM and the Marshall Islands and Guam will be, you know, still twice as big. But Customs. Yeah. We did an audit about that. We did an audit and we asked for a couple of. And they had to go boxes in the warehouse and finally they couldn't find it. They couldn't find it. And you know, we're talking, we're

talking billion dollars, not millions like in the islands, but billions of dollars and we can't even track it.

SENATOR JESSE A. LUJAN, CHAIRPERSON: Absolutely. Yeah, absolutely. So I would hope that. Because we'll be having that public hearing, I hope you have come and testify as well regarding that. And what Bill number is that, guys? 285 right? 238, Bill 238 it was introduced yesterday. Yes, we will send that to you.

DORIS FLORES BROOKS, APPOINTEE: Have your staff send me a reminder. Because, that, I remember the audit we did. Everything is manual. Everything is manual. I can give a personal example of something that happened to me and that really surprised me. So I'm still waiting for customs to come and *Kobla* me for something. Okay. But I doubt if they will.

SENATOR JESSE A. LUJAN, CHAIRPERSON: See, I knew I would get you excited about this. I knew you're a numbers person. And again, yes, the audit came out. I think we're under collecting a hundred million. Something like.

DORIS FLORES BROOKS, APPOINTEE: That. Oh, yes. I mean, not only that, but from an economic point of view to just what kind of goods are we bringing? Are we, you know how agriculture versus access, you know.

SENATOR JESSE A. LUJAN, CHAIRPERSON: It's not trackable. It's not trackable. Yeah, absolutely. And you know, this, this whole thing, it's all funded by the United Nations. This is not, no local funding with this. Yeah. And so we're glad. And so Palau, we went down there to see the implementation and they'll be coming out here as well to help us implement that program. So we're very excited about that. That bill just passed not too long ago, but we have other supporting bill again to support its enactment here here in Guam. So thank you, thank you for that. You know, I got no other, other questions for you, Senator. I mean, unless you have any questions for me, I'm good.

DORIS FLORES BROOKS, APPOINTEE: Well, thank you for giving me a heads up that you'll report my nomination out in January and I hope it will be favorable. And I, oh well what the staff was telling me that you usually attend the CCU meeting.

SENATOR JESSE A. LUJAN, CHAIRPERSON: Yes, I actually, if I'm not there, my staff is always there. We attend all the committee meetings that I Chair. If I don't, if I'm not. Personally there,

DORIS FLORES BROOKS, APPOINTEE: I have yet to see you come to the PUC.

SENATOR JESSE A. LUJAN, CHAIRPERSON: No, I was at the last PUC. I mean.

DORIS FLORES BROOKS, APPOINTEE: The Public Hearing, but our board meeting. But I invite you to please just..

SENATOR JESSE A. LUJAN, CHAIRPERSON: When the notice comes to me, I know we go in there. If I don't get the notice, then I don't know the meeting's happening. So anyway. But I was in Dededo. When was that? Last week? Yeah last week.

DORIS FLORES BROOKS, APPOINTEE: Our meetings the last Thursday of the month. I'll make sure the staff send you a reminder. Since, because the PUC is under you.

SENATOR JESSE A. LUJAN, CHAIRPERSON: You let us know if I'm not there. My staff will definitely be there. And if we're not there – if you're on Zoom, we Zoom as well with that. But with that being said, unless you have any

other questions for me – let me close up for this again. Thank you again. It's an honor again to welcome you today. Thank you very much. This concludes of course this appointment nomination of course for Mrs. Brooks, former Senator. My committee will continue to accept written testimony for the next five (5) business days. Testimonies can be addressed to Senator Jesse A. Lujan Chairman and mailed to 163 Chalan Santo Papa *Hagåtña*, Guam 96910 or submitted via email to senator.lujan@guamlegislature.gov. Being no further business, this confirmation hearing is now adjourned. It is now exactly 2:45pm thank you very much and Happy Thanksgiving and Merry Christmas as well, if I don't see you because you, your nomination, I mean – you won't be up for a vote until January. So again, Happy Thanksgiving and Merry Christmas, everybody. Thank you.

[Committee Adjourned]

III. FINDINGS & RECOMMENDATIONS:

The Committee finds that Doris Flores Brooks possesses exceptional qualifications and a distinguished record of public service that make her highly suited to continue serving as the Certified Public Accountant Representative on the Guam Public Utilities Commission. Her background includes service as a former Guam Senator, former Guam Public Auditor, licensed Certified Public Accountant and six years of effective service as a PUC Commissioner.

The Committee further finds that Ms. Brooks brings extensive expertise in public finance and regulatory oversight. As a Commissioner, she has demonstrated consistent preparation, sound judgment and independence in addressing complex matters involving utility rates, bond issuances, procurements, contract awards, regulatory assets and major infrastructure investments. Her rigorous financial analysis and insistence on transparency have strengthened Commission oversight and protected ratepayer interests.

The Committee also recognizes Ms. Brooks's contributions to improving the Commission's internal financial management, including enhanced accounting procedures, accurate financial reporting and regular fiscal briefings to the Commission. Her balanced approach to affordability and long-term fiscal

sustainability reflects a clear commitment to responsible utility regulation and public accountability.

The Committee concludes that Doris Flores Brooks's experience and institutional knowledge will continue to be invaluable as the Public Utilities Commission addresses infrastructure modernization, renewable energy integration, cybersecurity risks and evolving economic conditions. Her continued service will best serve the public's best interest.

The Committee therefore reports favorably on the reappointment of Doris Flores Brooks to serve as Commissioner of the Public Utilities Commission as the Certified Public Accountant Representative, with the recommendation **TO DO CONFIRM.**